



Oversight and Governance

Chief Executive's Department

Plymouth City Council

Ballard House

Plymouth PL1 3BJ

T 01752 305155

www.plymouth.gov.uk/democracy

Published 07/12/22

Delegated Decisions

Delegated Executive/Officer Decisions

Delegated Executive and Officer decisions are published every Wednesday and are available at the following link - <https://tinyurl.com/ms6umor>

Cabinet decisions subject to call-in are published at the following link - <http://tinyurl.com/yddrql6>

Notice of call-in for non-urgent decisions must be given to the Democratic Support Unit by 4.30 pm on Wednesday 14 December 2022. Please note – urgent decisions and non-key Council Officer Decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at <https://modgov/mgDelegatedDecisions.aspx>
- on the Council's website at <https://tinyurl.com/jhnax4e>

The decisions detailed below may be implemented on Thursday 15 December 2022 if they are not called-in.

Delegated Decisions

1. Council Officer Decision - Jane Anstis (Service Director, Children, Young People & Families):

- 1.1. Commissioned Placement Sufficiency Plan 2022/23 - Award of Peninsula Fostering Contract **(Pages 1 - 22)**

2. Councillor Jonathan Dreaan - Cabinet Member for Transport:

- 2.1. The City of Plymouth (Traffic Regulation Orders) (Amendment Order No. 2022.2137292 St Levan Road and Melville Road) Order **(Pages 23 - 36)**
- 2.2. The City of Plymouth (Traffic Movement and Speed Limit Regulations) (Amendment Order No. 2022.2137294 Forder Valley) Order & The City of Plymouth (Traffic Regulation Orders) (Amendment Order No. 2022.2137294 Forder Valley) Order **(Pages 37 - 50)**

EXECUTIVE DECISION

made by a Council Officer




REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL COUNCIL OFFICER

Executive Decision Reference Number – COD32 22/23

Decision	
1	<p>Title of decision: Commissioned Placement Sufficiency Plan 2022/23 – Award of Peninsula fostering contract</p>
2	<p>Decision maker (Council Officer name and job title): Sharon Muldoon, Director of Children's Services. Jane Anstis deputising for Sharon Muldoon.</p>
3	<p>Report author and contact details: Emma Crowther, Strategic Commissioning Manager, emma.crowther@plymouth.gov.uk 01752 304009</p>
4a	<p>Decision to be taken: To award the contracts to the Independent Fostering Agencies (IFA's) listed in the Part I Report</p>
4b	<p>Reference number of original executive decision or date of original committee meeting where delegation was made: Cabinet 8 March 2022 – agreed for procurement to proceed and for delegation of contract award to the Director of Children's Services</p>
5	<p>Reasons for decision:</p> <p>Plymouth City Council has a statutory duty to provide sufficient local placements of good quality for children and young people in the care of the local authority. These placements are sourced from a range of providers, including Ofsted registered independent fostering agencies.</p> <p>This decision relates to the outcome of a sub-regional tender for foster placements from independent agencies, led by Devon County Council's procurement team, on behalf of Plymouth City Council, Somerset County Council and Torbay Council.</p> <p>The report describes the process used and recommends the successful providers for contract award.</p>
6	<p>Alternative options considered and rejected:</p> <p>Ceasing the contract – as the need to commission placements from external fostering agencies is ongoing, this would mean reverting to the spot purchase of individual placements. This would be at a higher weekly cost and also require quality assurance each time a new placement was made.</p> <p>Commission a contract on a Plymouth-only basis – the long-standing Peninsula Commissioning Partnership with Devon County Council, Torbay Council and Somerset County Council enables the four local authorities to maximise their purchasing power and ability to negotiate with the market.</p>
7	<p>Financial implications and risks:</p>

	<p>Placement providers have for several months been signalling their increasing cost pressures in terms of their ability to attract and retain foster carers and staff, with increasing numbers reconsidering whether to remain in fostering. They have also flagged the rising cost of travel and utilities and training. Providers are aware of the financial challenges being faced by the local authority, but had signalled that any new contract would need to take account of the rise in costs during 2022.</p> <p>Fostering is a key part of achieving the Council's statutory sufficiency duty – without the availability of suitable local foster carers, there is a risk that children are placed in other types of care placement such as residential children's homes which may not be needed and is also considerably more expensive. Currently, an average independent sector foster placement costs £50k per year as opposed to a children's home placement of £282k.</p> <p>The financial implications of the award of contract are set out more fully in the Part 2 paper, but the overall impact for 2023/24 is estimated to be a 9.1% increase, or £857,491, based on the current cohort of children remaining in the same placement for the full financial year. The contract contains a mechanism for considering future uplifts to fees, and those for the future years of the contract will be determined on a year by year basis. The current spend on the contract is £7,644,835.</p>			
8	<p>Is the decision a Key Decision? (please contact Democratic Support for further advice)</p>	Yes	No	Per the Constitution, a key decision is one which:
			√	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total
		√		in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million
			√	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
8b	If yes, date of publication of the notice in the Forward Plan of Key Decisions	1 September 2022		
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	This proposal links to the Child Poverty agenda for the city and also A Bright Future 2021 – 26 in supporting children to stay safe, and in having adequate provision of good quality local placements for children in the care of the local authority.		
10	Please specify any direct environmental implications of the decision (carbon impact)	By seeking to work with providers who can recruit and retain locally based foster carers, children will be able to remain within the city, engaged with their school and support services, reducing the travel incurred when placed out of area.		
Urgent decisions				
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support for advice)
		No	X	(If no, go to section 13a)

12a	Reason for urgency:		
12b	Scrutiny Chair signature:		Date
	Scrutiny Committee name:		
	Print Name:		
Consultation			
13a	Are any other Cabinet members' portfolios affected by the decision?	Yes	
		No	√ (If no go to section 14)
13b	Which other Cabinet member's portfolio is affected by the decision?		
13c	Date Cabinet member consulted	24 th November 2022	
14	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes	If yes, please discuss with the Monitoring Officer
		No	√
15	Which Corporate Management Team member has been consulted?	Name	Sharon Muldoon
		Job title	Director of Children's Services
		Date consulted	16 th November 2022
Sign-off			
16	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	DS81 22/23
		Finance (mandatory)	DJN.22.23.310
		Legal (mandatory)	MS/39459.
		Human Resources (if applicable)	N/A
		Corporate property (if applicable)	N/A
		Procurement (if applicable)	PB/SC/016/ED/1122
Appendices			
17	Ref.	Title of appendix	
	A	Commissioned Placement Sufficiency Plan 2022/23 – Award of Peninsula fostering contract – Part I report	

	B	Equalities Impact Assessment						
Confidential/exempt information								
18a	Do you need to include any confidential/exempt information?	Yes	√	If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in 18b below.				
		No						
		Exemption Paragraph Number						
		1	2	3	4	5	6	7
18b	Confidential/exempt briefing report title: Commissioned Placement Sufficiency Plan 2022/23 – Award of Peninsula fostering contract – Part 2 report			X				
Background Papers								
19	Please list all unpublished, background papers relevant to the decision in the table below. Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
N/A								
Council Officer Signature								
20	I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.							
Signature				Date of decision		24 th November 2022		
Print Name		Jane Anstis						

COMMISSIONED PLACEMENT SUFFICIENCY PLAN 2022/23 – AWARD OF PENINSULA FOSTERING CONTRACT

Part I report

**I. Purpose and recommendations**

The purpose of this paper is to provide an update on a sub-regional procurement to put in place a new contract with independent fostering agencies (IFA's). At Cabinet in March 2022, agreement was given to proceed with the procurement as part of proposals to support placement sufficiency in 2022/23, with the contract award decision delegated to the Director of Children's Services.

This paper sets out the procurement process, the outcome and impact of the tender and recommendations for contract award as a delegated decision. This is based on analysis of both the quality and price (commercial aspects) of the submissions. Further detail of the commercial evaluation are set out in a separate Part 2 report.

It is recommended that the following providers are awarded a contract, for a period of 5 years (from 2nd January 2023 – 1st January 2028) with the option to extend for up to a further two years. (2 x 12 months). The listed providers have successfully met the quality requirements for the tender.

Lot 1 Standard Fostering	Lot 2 Enhanced/ Therapeutic Fostering	Lot 3 Parent and Child Fostering	Lot 4 Family Based Short Breaks	Lot 5 Emergency Fostering (to be co-designed with Providers)
Action for Children Blue Sky Fostering Capstone Fostercare Compass Fostering South Compass Fostering West Enhanced Foster Care Five Rivers Child Care Foster Care Associates Ltd Pathway Care South West Ltd Swiis Foster Care Ltd The Fostering Foundation Ltd The National Fostering Agency Ltd	Action for Children Blue Sky Fostering Compass Fostering South Compass Fostering West Enhanced Fostercare Five Rivers Foster Care Associates Pathway Care SW National Fostering Agency	Action for Children Blue Sky Fostering Capstone Fostercare Compass Fostering South Compass Fostering West Five Rivers Child Care Foster Care Associates Ltd Pathway Care South West Ltd Swiis Foster Care Ltd The Fostering Foundation Ltd The National Fostering Agency Ltd	Action for Children The Fostering Foundation Ltd	The providers who have expressed an interest in working with the Peninsula Authorities to develop and co-design this service: Compass Fostering South Compass Fostering West Five Rivers Child Care Foster Care Associates Ltd Swiis Foster Care Ltd The Fostering Foundation Ltd

2. Background

The majority (69.2% or 333) of children and young people in Plymouth's care are placed in a foster placement of some kind. These placements are provided by the in-house Plymouth City Council fostering service and also via a range of independent fostering agencies (IFA's) or via other arrangements such as with family members. The independent agencies historically focus on providing placements for children with more complex needs, although over more recent years have placed a broader range of children. The use of commissioned foster placements has been rising over the last 5 years, partly due to a rise in the number of children coming into care, challenges with recruiting foster carers and the complexity of caring for some children, particularly in their teenage years.

Since 2006 Plymouth City Council has collaborated with Peninsula partners including Devon County Council, Torbay Council and Somerset County Council to commission over-arching contracts for foster placements. All foster placements with independent agencies are commissioned through this contract, other than a very small number of exceptions via spot purchase. The current contract began on 1st April 2018, with Devon County Council as the lead commissioner. It is a framework contract, which doesn't commit the local authority to commissioning any placements, but ensures that there is a clear expectation of quality and price if placements are used.

The contract covers:

- Fostering
- Parent and child fostering
- Staying Put (when a young person remains with their former foster carer after they are 18)

The current annual spend on the contract for Plymouth is £7,644,835.

The contract includes fostering agencies operating in Devon, Cornwall and Somerset, although some of the agencies offer placements nationally. All agencies are required to be registered with Ofsted.

Agencies provide a list of their weekly fees, with an additional "menu" of enhanced support, such as therapy and family support worker time. This enables transparency of the services being commissioned, and an opportunity to scale support up and down dependent on a child's individual needs.

Demand for foster placements, both locally and nationally, remains high and this means that providers have less need to engage with any contractual arrangements which they consider to be too restrictive or unaffordable. A Peninsula fostering tender carried out in 2017 which included caps on weekly prices was received poorly by providers, with some large agencies choosing not to engage with the process.

Current contract performance

The contract has generally performed well, with agencies continuing to recruit carers for the south west and carers providing a good quality of care. In the last year agencies have found it more difficult to recruit new carers, which has been exacerbated by the Covid-19 pandemic and more existing carers reconsidering their future options. One agency is currently graded inadequate by Ofsted and is working through an improvement plan.

There are ongoing challenges in finding carers with the skills needed to care for children who no longer need a residential placement, or who are stepping out from Tier 4 mental health provision or welfare secure, particularly teenagers with complex needs.

3. The procurement

A procurement process has been carried out, with Devon County Council as lead commissioner, for a Framework Agreement covering the geographical area of the Peninsula Commissioning Partnership, split into five Lots covering the following services:

Lot 1 Standard Fostering

Lot 2 Enhanced / Therapeutic Fostering

Lot 3 Parent and Child Fostering

Lot 4 Family Based Short Breaks

Lot 5 Emergency Fostering (to be co-designed with Providers)

The details of the procurement process are set out in Appendix I. The Framework Agreement will be issued by Devon County Council. Individual placement call-offs from the Framework will be made by the Partnership local authorities, and Individual Placement Agreements will be issued and monitored by each placing authority.

Award of contract will help Peninsula partners to meet their statutory sufficiency duty via a high quality fostering service delivered by providers that have been tested for capacity, capability, cost and quality. The new contract is designed to allow flexibility and provide structure to meet future demands and the ability to achieve this in collaboration with the fostering framework providers.

Lot 1 Standard Fostering offers placements for children with skilled foster carers and sets out all the expectations for placements including care and support with education and health needs. The majority of children in foster care with independent agencies will be placed in a standard placement.

Lot 2 Enhanced/ Therapeutic Fostering is specifically designed for those children and young people with significantly complex needs and has been reviewed to ensure the therapeutic offer is more clearly described and understood.

Lot 3 Parent and Child Fostering offers specifically trained carers who are able to accommodate children and their parents, so that families can remain together while their capacity to parent is assessed and considered. Placements can be offered with or without formal assessment by the fostering agency but include supervision of the parent and child to help keep them safe.

Lot 4 Family Based Short Breaks is for children and young people aged 0-18 years who will be able to access a flexible package of support, including overnight breaks, or part day and night packages. The specification has been developed to allow these services to be extended to young people with SEND aged 18-25 years. Additionally, this will also provide key support and respite for foster carers at a time when resilience in the workforce market is a national challenge.

Lot 5 Emergency Fostering is a new service area and will be co-designed with the interested bidders over a period of 12/18 months to maximise the combined knowledge and expertise of both the public and private sector. These services will support any child in care, in crisis and requiring a placement at short notice.

The new Framework Agreement will also aim to achieve improved value for money for placing authorities through greater transparency of pricing and competition through call-off. The contract also allows for new agencies to apply to join the Agreement through an annual entry point – growth of new agencies in this sector is limited, so the focus is on maintaining productive and collaborative relationships with local partners.

APPENDIX I – PROCUREMENT PROCESS

The procurement process was led by Devon County Council as lead commissioner on behalf of Plymouth City Council, Torbay Council and Somerset County Council.

Market Engagement

A prior information notice (PIN) was published on the Procurement Portal in July 2021.

A market engagement meeting jointly lead by commissioners and Procurement was held on 7th September 2021 to discuss the intentions for the contract development. Following this, a fostering survey was made available for providers to explore the therapeutic interventions and the preferred approach to how the new contract arrangements would be costed. 6 providers responded to the survey, which helped to inform the contract design.

A further market engagement meeting was held on 1st April 2022 to discuss existing fostering placement data, market sufficiency and the proposed design for the new framework agreement.

The Tender Process

A Tender Notice under the Light Touch process was published on 4th July 2022. A Tender advertisement was also placed in FTS on 4th July 2022. The Invitation to Tender was issued via www.supplyingthesouthwest.org.uk on the 4th July 2022. The tender return deadline was 19th August 2022.

The tender was split into five Lots covering the services:

Lot 1 Standard Fostering

Lot 2 Enhanced / Therapeutic Fostering

Lot 3 Parent and Child Fostering

Lot 4 Family Based Short Breaks

Lot 5 Emergency Fostering (to be co-designed with Providers)

Bidders were required to indicate within their tender submission which lots they were bidding for. Within the Invitation to Tender document, each bidder had to submit price schedules for each of the appropriate lots, accounts documents, a completed data security questionnaire and respond to the quality questions for Lot 2 and 4 as required. Lots 2 and 4 required quality questions as the specification had been considerably revised from the current contract. Quality questions were not set for Lots 1 and 3 as the specification for these is largely unchanged from the current contract and quality is well understood in the context of the regulatory framework. Lot 5 seeks to identify providers who wish to work with the local authorities to design future services, so an assessment of quality will be built into any subsequent procurement process.

Successful bidders will be asked to submit evidence of their insurance and their policies for Health and Safety, Equality and Diversity, Safeguarding, Safer Recruitment, Positive Behaviour Support and Complaints as part of due diligence.

Procedure Selection Criteria

The tender opportunity was published on 4th July 2022 and a tender launch / market engagement virtual meeting lead by Devon Procurement was held on 12th July 2022. This was an opportunity for existing and new providers to familiarise themselves with the tender documentation and requirements of the

framework opportunity. The presentation slides and questions and answers from the meeting were published on the tendering portal.

19 providers viewed the tender opportunity.

The following 13 providers submitted a completed tender return:

Action for Children

Blue Sky Fostering

Capstone FosterCare

Compass Fostering South Ltd

Compass Fostering West Ltd

Enhanced Foster Care Ltd

Five Rivers Child Care Ltd

Foster Care Associates Ltd

Fusion Fostering Ltd

Pathway Care South West Ltd

Swiis Foster Care Ltd

The Fostering Foundation Ltd

The National Fostering Agency Ltd

Selection and Quality Questions

All tender submissions were verified via the Supplying the Southwest procurement portal. The bids were then checked by Devon Procurement Services to ensure the bidders had passed the Selection Criteria, and that they had fully completed the ITT in accordance with the tender instructions.

Award Criteria

The quality questions for Lot 2 and Lot 4 were evaluated by a panel of evaluators from across the Peninsula Authorities and subsequently moderated to agree the consensus feedback and scores. The pass/fail questions for the remaining lots were evaluated by the Devon Procurement team.

The tender award criteria published in the invitation to tender was as follows:

Lot 1 Standard Fostering:

The award criteria for Lot 1 Standard Fostering is 100% quality based on one pass/fail question relating to the bidders Ofsted grading. The bidder must have a grading of Requires Improvement or higher to pass the Award Criteria. If a bidder has a grading of Inadequate or no grading available, this would fail the Award Criteria.

Lot 2 Enhanced / Therapeutic Fostering:

Criteria	Criteria Weighting	Sub-Criteria	Sub-Criteria Weighting
Quality	100%	Q. A1 Achieving Outcomes	60%
		Q. A2 Innovation	40%
		Total	100%

Lot 3 Parent and Child Fostering:

The award criteria for Lot 3 Parent and Child Fostering is 100% quality Based on one pass fail question relating to the bidders Ofsted grading. The bidder must have a grading of Requires Improvement or higher to pass the Award Criteria. If a bidder has a grading of Inadequate or no grading available, this would fail the Award Criteria.

Lot 4 Family Based Short Breaks:

Criteria	Criteria Weighting	Sub-Criteria	Sub-Criteria Weighting
Quality	100%	Q. A1 Meeting needs	50%
		Q. A2 Voice of Families and Children	50%
		Total	100%

A minimum quality threshold was in place for Lot 2 and Lot 4: to be considered for award of this contract the bidder had to achieve a quality threshold of no less than 40% across both quality questions for Lot 2 - Enhanced/Therapeutic and Lot 4 - Family Based Short Breaks.

Tender Evaluation

For the two lots (2 and 4) that contained award criteria quality questions the tender evaluation panels consisted of:

Fostering Evaluators - Lot 2 Enhanced/Therapeutic		
LA	Evaluator	Position
Torbay	Charlotte Ashford	Placements and Contracts Officer
Somerset	Charlotte Johnson	Children's Commissioning Officer
Plymouth	Emma Crowther	Strategic Commissioning Manager
Devon	Mary McKenna	Senior Childrens Placement Team Co-ordinator
Devon	Paul Williamson	Strategic Commissioner

Fostering Evaluators - Lot 4 Family Based Short Breaks		
LA	Evaluator	Position
Torbay	Charlotte Ashford	Placements and Contracts Officer
Somerset	Charlotte Johnson	Children's Commissioning Officer
Plymouth	Emma Crowther	Strategic Commissioning Manager
Devon	Amber Wallis	Commissioning Officer
Devon	Paul Williamson	Strategic Commissioner

Each panel member attended an evaluation training session led by a Senior Procurement and Contracts Officer from Devon County Council. The training covered the following topics:

- A summary evaluation process
- The commitment required in undertaking the evaluation
- Principles of Evaluation
- Scoring Guidance
- Overview of the documentation to be used
- Conflicts of interests and confidentiality

Each panel member signed a Confidentiality Form covering conflicts of interest; that they fully understood the Evaluation Process and the undertaking required. There were no conflicts of interest identified.

The bids were evaluated by the tender evaluation panel to assess the strengths and weaknesses of each bid. In isolation each panel member evaluated the responses to the questions within the submitted Invitation to Tender using the scoring matrix as published in the tender documents and described within the evaluation training session.

Once the evaluation of the bids was completed, the panel members attended a moderation meeting, led by a Senior Procurement and Contracts Officer. For each quality question the panel discussed and agreed a consensus score and consensus feedback for each bid.

When the moderation was completed, each panel member signed to confirm agreement to the consensus scores and feedback.

Summary of Tenderers

13 on time bids were received. There were 2 opt outs:

- Homes 2 Inspire Ltd – Insufficient resources at this time
- The Adolescent and Children's Trust (TACT) – unable to meet requirements

Fusion Fostering Ltd were excluded from the process on 4th October 2022 and were not evaluated further. This was due to being notified of an Ofsted inadequate grading for Fusion Fostering South West. This meant that the organisation no longer met the mandatory requirements of the tender. A letter was issued to Fusion Fostering Ltd to confirm the specific wording within the Invitation to Tender (ITT) document and the award criteria.

A CreditSafe report check was carried out for each provider and is available on request.

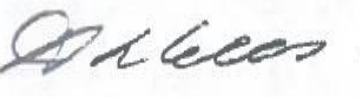
Further details of the tender scores for each provider and the financial evaluation are available in the Part 2 report.

TUPE Considerations

There are no TUPE implications in the award of this contract.

EQUALITY IMPACT ASSESSMENT TEMPLATE

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): This is the person completing the EIA template.	Emma Crowther	Department and service:	Strategic Commissioning	Date of assessment:	14 th February 2022
Lead Officer: Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Anna Coles	Signature:		Approval date:	21/02/2022
Overview: Please use this section to provide a concise overview of the proposal being assessed including: <ul style="list-style-type: none"> ▪ Aims and objectives (including rationale for decision) ▪ Key stakeholders ▪ Details of any engagement activities 	<p>The proposal is to carry out a range of strategic commissioning activity via procurements and engagement with the placement provider market to secure and develop good quality placements for Plymouth children and young people in care.</p> <p>Children and young people in care need to be able to access a range of placements able to meet their needs, including provision such as foster placements and children's homes. For older young people, it is important to also be able to offer placements which focus on developing independent living skills, as preparation for adulthood. The aim of the procurement is to work with the current providers who offer good quality provision, and attract others to work with us to support Plymouth young people. It is also a key aim to increase the number of locally available placements, within the Plymouth city boundary or within commutable distance.</p> <p>We will ensure that we consult with placement providers as part of the co-design of any commissioning activity and future contracts, with a focus on achieving positive outcomes for children. This will also include, where appropriate, gathering the views of children and young people in care to ensure that commissioned provision meets their needs. We will also consider as part of any service design the recommendations from the Independent Review of Children's Social Care when the report is published, as this is expected to make some recommendations about the commissioning of children's placements.</p>				
Decision required: Within this section, you must be clear on any decision being made and how/when, it will be taken.	Permission is being sought from Cabinet on the 8 th March 2022 to proceed with a range of activity to increase the availability and quality of placements for children and young people in the care of Plymouth City Council.				

SECTION TWO: EQUALITY IMPACT ASSESMENT SCREENING TOOL

<p>Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?</p>	<p>Yes</p>		<p>No</p>	<p>X</p>
<p>Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?</p>	<p>Yes</p>		<p>No</p>	<p>X</p>
<p>Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section two)</p>	<p>Yes</p>		<p>No</p>	<p>X</p>
<p>If you do not agree that a full equality impact assessment is required, please set out your justification for why not.</p>	<p>The proposal aims to ensure that the needs of the child in care population are more fully understood by placement providers, supporting them to have stability and being able to engage with education, health services and social networks. Nevertheless, I have set out some of the key data in respect of this cohort below to provide assurance.</p>			

SECTION THREE: FULL EQUALITY IMPACT ASSESMENT

<p>Protected characteristics (Equality Act, 2010)</p>	<p>Evidence and information (e.g. data and consultation feedback)</p>	<p>Adverse impact</p>	<p>Mitigation activities</p>	<p>Timescale and responsible department</p>
<p>Age</p>	<p>There are currently 492 children and young people in care in Plymouth as at 14 February 2022. This equates to a rate of 92.3 per 10,000 compared to the England average rate of 67.0 per 10,000 (published figure for 31 March 2021).</p>	<p>No adverse impact</p>	<p>Any procurement and engagement with the provider market will aim to increase the supply of suitable placements, offering greater choice in meeting the needs of children and young people at all ages.</p>	<p>Strategic Commissioning – by the time of any tender launches. Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>

Disability	<p>A proportion of young people in care will have a diagnosed disability such as a learning disability. Some will have an undiagnosed disability. It is important that young people with a disability are not disadvantaged by using the service.</p> <p>On 14/02/2022, 22.2% of the children in care had a 'disability' according to classifications. For care leavers this figure was reported at 21.7%</p>	<p>No adverse impact</p>	<p>Ensure that the specification and service delivery reflect the full range of needs of the children and young people using the service so that this is well understood.</p>	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>
Gender reassignment	<p>There are no official estimates for gender reassignment at either national or local level.</p> <p>However, in a study funded by the Home Office, the Gender Identity Research and Education Society (GIREs) estimate that between 300,000 and 500,000 people aged 16 or over in the UK are experiencing some degree of gender variance.</p>	<p>No adverse impact</p>	<p>Providers selected by any procurements will understand the need to support children and young people into the next phase of their life. Providers will also need to understand the range of support services in the city.</p>	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>
Marriage and civil partnership	<p>There were 234,795 marriages in England and Wales in 2018.</p> <p>In 2020, there were 7,566 opposite-sex civil partnerships formed in England and Wales, of which 7,208 were registered in England and 358 were registered in Wales.</p> <p>There were 785 civil partnerships formed between same-sex couples in England and Wales in 2020, of which 745 were registered in England and 40 were registered in Wales.</p>	<p>No adverse impact</p>	<p>Providers selected by any procurements will understand the need to support children and young people into the next phase of their life. Providers will also need to understand the range of support services in the city.</p>	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>
Pregnancy and maternity	<p>Young people in care and care leavers will require support with a range of issues, including pregnancy for a small proportion prior to their 19th birthday.</p>	<p>No adverse impact</p>	<p>Providers selected by the procurements will understand the need to support young people into the next phase of their life.</p>	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress</p>

			Providers will also need to understand the range of support services in the city to facilitate effective pathway planning.	through care planning/pathway planning.
Race	<p>The SSDA903 return to DfE showed that 92.8% of the Plymouth children in care population define themselves as White (as at 31/03/2021)</p> <p>Those identifying as White British or White English equated to 88.2% of the Plymouth children in care population. This figure excludes those identifying White Irish or White Other.</p>	No adverse impact	Ensure that the specification and service delivery reflect the full range of needs of the children and young people using the service so that this is well understood	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>
Religion or belief	Young people in care may follow a range of religions or faiths. It is important that they are supported by placement providers to practice their beliefs and engage with religious and faith communities as they wish.	No adverse impact	Ensure that the specification and service delivery reflect the full range of needs of the children and young people using the service so that this is well understood.	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>
Sex	50.2 per cent of our population are women and 49.8 per cent are men.	No adverse impact	Any procurement and engagement with the provider market will aim to increase the supply of suitable placements, offering greater choice in meeting the needs of all children and young people in care.	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress through care planning/pathway planning.</p>
Sexual orientation	There are no official estimates for sexual orientation at a local level. There is no precise local data on sexual orientation in Plymouth.	No adverse impact	Providers selected by any procurements will understand the need to support children and young people into the next phase of their life. Providers will	<p>Strategic Commissioning – by the time of any tender launches.</p> <p>Social worker/Personal Adviser to monitor progress</p>

	<p>Data based on the ONS Annual Population Survey 2017 estimates, approximately 1.7 per cent of the UK population is lesbian, gay or bisexual (LGB).</p> <p>Young people in care and care leavers are likely to mirror the wider population, with a range of sexual orientation.</p>		<p>also need to understand the range of support services in the city.</p>	<p>through care planning/pathway planning.</p>
--	--	--	---	--

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
<p>If your proposal may impact on the Council’s ability to ensure human rights, please specify the relevant article in the boxes below – add more rows if required. Only complete this section if it is relevant to your decision. If it is not relevant, please type ‘not applicable’.</p>	<p>Not applicable</p>	<p>Not applicable</p>	<p>Not applicable</p>

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
<p>Celebrate diversity and ensure that Plymouth is a welcoming city.</p>	<p>The proposals aim to ensure that Plymouth children and young people in care are safe, supported and feel welcomed in their home city, with care providers having a full understanding of their needs</p>	<p>Not applicable</p>	<p>Not applicable</p>
<p>Pay equality for women, and staff with disabilities in our workforce.</p>	<p>Not applicable</p>		

Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	Not applicable – relates to externally commissioned services	Not applicable	Not applicable
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	The proposals aim to ensure that Plymouth children and young people in care are safe, and supported by carers who understand the services available in the city and would encourage them to report any hate crimes they or others experience	Not applicable	Not applicable
Plymouth is a city where people from different backgrounds get along well.	The proposals aim to ensure that Plymouth children and young people in care are safe, supported and feel welcomed in their home city, with care providers having a full understanding of their needs, but also that children and young people understand their role as they grow older in helping Plymouth to be a tolerant and caring city	Not applicable	Not applicable

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted

This page is intentionally left blank

EXECUTIVE DECISION

made by a Cabinet Member




REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number – T16 22/23

Decision	
1	Title of decisions: THE CITY OF PLYMOUTH (TRAFFIC REGULATION ORDERS) (AMENDMENT ORDER NO. 2022.2137292 ST LEVAN ROAD AND MELVILLE ROAD) ORDER
2	Decision maker (Cabinet member name and portfolio title): Councillor Jonathan Drean, Cabinet Member for Transport
3	Report author and contact details: Holly Fitzgerald, Traffic Management Technician, email: trafficmanagementinbox@plymouth.gov.uk
4	<p>Decision to be taken:</p> <p>To implement the following amendments to The City of Plymouth (Traffic Regulation and Street Parking Places) (Consolidation) Order 2004</p> <p>The effect of the order shall be to:</p> <p>Add/Amend No Waiting At Any Time and No Loading/Unloading on lengths of the following roads: St Levan Road, Melville Road.</p>
5	<p>Reasons for decision:</p> <p>St Levan Road – Was recently resurfaced and the bus bays were removed which has resulted in some visibility issues being reported. The double yellow lines will be installed for junction protection and to aid visibility.</p> <p>Melville Road – Reduce double yellow lines to increase parking.</p>
6	<p>Alternative options considered and rejected:</p> <p>The alternative option would be to do nothing. This option was discounted on the basis that the changes are needed for safety improvements.</p>
7	<p>Financial implications and risks:</p> <p>The Traffic Regulation Orders (TRO's) and associated works are being funded by the Plymouth highways lining budget.</p>

8	Is the decision a Key Decision? (please contact Democratic Support for further advice)	Yes	No	Per the Constitution, a key decision is one which:
			x	in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total
			x	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1million
		x	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.	
	If yes, date of publication of the notice in the Forward Plan of Key Decisions			
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	The Local Transport Plan (LTP) details the transport strategies and policies that the City Council has adopted and will be key in helping the city meet its Corporate Plan priorities, and growth agenda.		
10	Please specify any direct environmental implications of the decision (carbon impact)	n/a		
Urgent decisions				
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
		No	x	(If no, go to section 13a)
12a	Reason for urgency:			
12b	Scrutiny Chair Signature:		Date	
	Scrutiny Committee name:			

	Print Name:			
Consultation				
I3a	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	x	(If no go to section I4)
I3b	Which other Cabinet member's portfolio is affected by the decision?			
I3c	Date Cabinet member consulted			
I4	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes		If yes, please discuss with the Monitoring Officer
		No	x	
I5	Which Corporate Management Team member has been consulted?	Name	Anthony Payne	
		Job title	Strategic Director for Place	
		Date consulted	21/11/2022	
Sign-off				
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	DS80 22/23	
		Finance (mandatory)	pl.22.23.292.	
		Legal (mandatory)	LS/39480/JP/231 122	
		Human Resources (if applicable)	N/A	
		Corporate property (if applicable)	N/A	
		Procurement (if applicable)	N/A	
Appendices				
I7	Ref.	Title of appendix		
	A	Briefing report for publication		
	B	Equalities Impact Assessment		
Confidential/exempt information				

18a	Do you need to include any confidential/exempt information?	Yes		If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in 18b below. (Keep as much information as possible in the briefing report that will be in the public domain)				
		No	x					
		Exemption Paragraph Number						
		1	2	3	4	5	6	7
18b	Confidential/exempt briefing report title:							
Background Papers								
19	Please list all unpublished, background papers relevant to the decision in the table below. Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
Cabinet Member Signature								
20	I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.							
Signature				Date of decision	01/12/2022			
Print Name	Councillor Jonathan Drear, Cabinet Member for Transport							



ST LEVAN ROAD AND MELVILLE ROAD

I. INTRODUCTION

This report seeks delegated authority to implement amendments to The City of Plymouth (Traffic Regulation and Street Parking Places) (Consolidation) Order 2004 in association with the St Levan Road and Melville Road TRO.

2. TRAFFIC REGULATION ORDERS REQUIRED

2.1 The elements that need a Traffic Regulation Order are as follows:

No Waiting At Any Time

- (i) Melville Road, the east side from its junction with St Levan Road to a point 15 metres north of its junction with Melville Terrace Lane
- (ii) St Levan Road, the north side from its junction with Wolseley Road (Rbt) for a distance of 37 metres in a westerly direction
- (iii) St Levan Road, the north side from a point 62 metres west of its junction with Wolseley Road (Rbt) for a distance of 55 metres in a westerly direction
- (iv) St Levan Road, the south side from its junction with Fisher Road for a distance of 6 metres in a westerly direction
- (v) St Levan Road, the south side from its junction with Fisher Road for a distance of 6 metres in an easterly direction

No Loading/Unloading Mon-Sat 8am-6pm

Melville Road, the east side from its junction with St Levan Road to a point 15 metres north of its junction with Melville Terrace Lane

REVOCATIONS

No Waiting At Any Time

- (i) Melville Road, the east side, from a point 20 metres north of the junction with St Levan Road Lane North to the junction with St Levan Road
- (ii) St Levan Road, the north side, from the junction with Wolseley Road Roundabout for a distance of 20 metres in a westerly direction
- (iii) St Levan Road, the south side, from a point 3 metres west of the junction with Bartholomew Road to the junction with Wolseley Road

No Loading/Unloading Mon-Sat 8am-6pm

Melville Road, the east side, from the junction with St Levan Road for a distance of 77 metres

No Loading/Unloading Mon-Sat 3.45pm-6pm

- (i) St Levan Road, the north side, from a point opposite the east side of the junction with Bartholomew Road to the junction with Wolseley Road
- (ii) St Levan Road, the south side, from the junction with Wolseley Road to the junction with Bartholomew Road

3. STATUTORY CONSULTATION**Proposals**

The proposals for the St Levan Road and Melville Road TRO were advertised on street, in the Herald and on the Plymouth City Council website on 28th October 2022. Details of the proposals were sent to the Councillors representing the affected wards and statutory consultees on 24th October 2022.

There has been 0 representations received relating to the proposals included in the Traffic Regulation Order.

4. RECOMMENDATION

It is recommended to proceed with original proposals as advertised.

5. LEGAL CONSIDERATIONS

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When considering whether to make a traffic order it is the Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 (as amended) that sets out that it is the duty of a local authority, so far as practicable subject to certain matters, to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in and around Plymouth and provide for suitable and adequate associated parking facilities.

EQUALITY IMPACT ASSESSMENT – [ST LEVAN ROAD AND MELVILLE ROAD TRO]

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): This is the person completing the EIA template.	Holly Fitzgerald	Department and service:	Plymouth Highways, Traffic Management	Date of assessment:	21/11/2022
Lead Officer: Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Mike Artherton	Signature:	<i>M. Artherton</i>	Approval date:	23/11/2022
Overview:	<p>St Levan Road – Was recently resurfaced and the bus bays were removed which has resulted in some visibility issues being reported. The double yellow lines will be installed for junction protection and to aid visibility.</p> <p>Melville Road – Reduce double yellow lines to increase parking.</p>				
Decision required:	<p>THE CITY OF PLYMOUTH (TRAFFIC REGULATION ORDERS) (AMENDMENT ORDER NO. 2022.2137292 – St Levan Road and Melville Road TRO) ORDER</p> <p>To implement the following amendments to The City of Plymouth (Traffic Regulation and Street Parking Places) (Consolidation) Order 2004.</p> <p>The effect of the order shall be to;</p> <p>Add/Amend No Waiting At Any Time and No Loading/Unloading on lengths of the following roads: St Levan Road, Melville Road. As set out in the briefing report.</p>				

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes		No	✓
------------------------------------	------------	--	-----------	---

Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?				
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	√
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section two)	Yes		No	√
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	No comments were received in the consultation.			

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<p>Plymouth</p> <ul style="list-style-type: none"> 16.4 per cent of people in Plymouth are children aged under 15. 65.1 per cent are adults aged 15 to 64. 18.5 percent are adults aged 65 and over. 2.4 percent of the resident population are 85 and over. <p>South West</p> <ul style="list-style-type: none"> 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64. 	<p>No adverse impact anticipated</p> <p>The introduction of No Waiting at Any Time will designate where is safe and acceptable to park.</p>		

	<ul style="list-style-type: none"> • 22.3 per cent are aged 65 and over. <p>England</p> <ul style="list-style-type: none"> • 17.4 per cent of people are aged 0 to 14. • 64.2 per cent of people are aged 15 to 64. • 18.4 per cent of people are aged 65 and over. <p>(Data sourced from the 2021 Census)</p>			
Disability	10 per cent of our population have their day-to-day activities limited a lot by a long-term health problem or disability (2011 Census).	No adverse impact anticipated		
Gender reassignment	<p>There are no official estimates for gender reassignment at either national or local level (awaiting 2021 Census data).</p> <p>However, in a study funded by the Home Office, the Gender Identity Research and Education Society (GIRES) estimate that between 300,000 and 500,000 people aged 16 or over in the UK are experiencing some degree of gender variance.</p>	No adverse impact anticipated		
Marriage and civil partnership	<p>There were 234,795 marriages in England and Wales in 2018.</p> <p>In 2020, there were 7,566 opposite-sex civil partnerships formed in England and Wales, of which 7,208 were registered in England and 358 were registered in Wales.</p> <p>There were 785 civil partnerships formed between same-sex couples in England and</p>	No adverse impact anticipated		

	Wales in 2020, of which 745 were registered in England and 40 were registered in Wales.			
Pregnancy and maternity	<p>There were 640,370 live births in England and Wales in 2019, a decrease of 2.5 per cent since 2018. The mid-year 2019 population estimates show that there were 2,590 births in Plymouth.</p> <p>The total fertility rate (TFR) for England and Wales decreased from 1.70 children per woman in 2018 to 1.65 children per woman in 2019.</p>	No adverse impact anticipated		
Race	<p>92.9 per cent of Plymouth's population identify themselves as White British. 7.1 per cent identify themselves as Black, Asian or Minority Ethnic.</p> <p>Census data suggests at least 43 main languages are spoken in the city, showing Polish, Chinese and Kurdish as the top three (2011 Census).</p>	No adverse impact anticipated		
Religion or belief	<p>Christianity is the biggest faith in the city with more than 58 per cent of the population (148,917). 32.9 per cent (84,326) of the Plymouth population stated they had no religion (2011 Census).</p> <p>Those who identified as Muslim were just under 1 per cent while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2011 Census).</p>	No adverse impact anticipated		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	No adverse impact anticipated		

Sexual orientation	There is no precise local data on sexual orientation in Plymouth (awaiting 2021 Census data).	No adverse impact anticipated		
---------------------------	---	-------------------------------	--	--

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	No adverse impact has been identified.		

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.	No adverse impact has been identified.		
Pay equality for women, and staff with disabilities in our workforce.	No adverse impact has been identified.		
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	No adverse impact has been identified.		
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	No adverse impact has been identified.		

Plymouth is a city where people from different backgrounds get along well.	No adverse impact has been identified.		
---	--	--	--

This page is intentionally left blank

EXECUTIVE DECISION

made by a Cabinet Member



REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER


Executive Decision Reference Number – T15 22/23

Decision	
1	<p>Title of decisions: THE CITY OF PLYMOUTH (TRAFFIC MOVEMENT AND SPEED LIMIT REGULATIONS) (AMENDMENT ORDER No. 2022.2137294 FORDER VALLEY) ORDER &</p> <p>THE CITY OF PLYMOUTH (TRAFFIC REGULATION ORDERS) (AMENDMENT ORDER NO. 2022.2137294 FORDER VALLEY) ORDER</p>
2	<p>Decision maker (Cabinet member name and portfolio title): Councillor Jonathan Dreaan, Cabinet Member for Transport</p>
3	<p>Report author and contact details: Amy Neale, Traffic Management Technician, email: trafficmanagementinbox@plymouth.gov.uk</p>
4	<p>Decision to be taken:</p> <p>To implement the following amendments to The City of Plymouth (Traffic Regulation and Street Parking Places) (Consolidation) Order 2004 & The City of Plymouth (Traffic Movement and Speed Limit Regulations) (Consolidation) Order 2022</p> <p>The effect of the order shall be to;</p> <ol style="list-style-type: none"> 1. Add a 30mph speed limit on lengths of the following road: Blunts Lane 2. Add a 40mph speed limit on lengths of the following road: A3822 Platinum Parkway 3. Add a Clearway to lengths of the following roads: Forder Valley Road & A3822 Platinum Parkway 4. Add Prohibition of U Turns to lengths of the following roads: Forder Valley Road, Novorossiysk Road & A3822 Platinum Parkway 5. Add No Right Turn to lengths of the following roads: Wilburt Road/Forder Valley Road
5	<p>Reasons for decision:</p> <p>Forder Valley Link Road (FVLR):</p> <p>The scheme includes a new link road, supported by a bridge over Bircham Valley, with an enlarged signalised junction connecting it to the Forder Valley Road and Novorossiysk Road junction. This signalised junction will be relocated and enlarged enabling it to increase capacity and therefore reduce delays and improve traffic flow.</p> <p>Novorossiysk Road is to be widened to allow the removal of the existing merge south of the Miller Way (Asda) junction, further improving journeys times to and from the North East of</p>

	<p>the city including the Estover Industrial Estate and business parks.</p> <p>Forder Valley Road is to be realigned and widened on the approaches to tie into the enlarged and relocated traffic signalised junction</p> <p>The scheme will offer new and improved walking and cycling facilities throughout, including an on-road cycle lane northbound on the uphill side of the new link road, as well as shared and segregated off-road facilities to accommodate different types of cyclists travelling at different speeds. Segregated facilities will also be provided on the southbound section to provide greater separation between pedestrians and faster moving downhill cyclists.</p> <p>Click on link below for further scheme proposals details:</p> <p>https://www.plymouth.gov.uk/parkingandtravel/transportplansandprojects/currenttransportprojects/fordervalleytransportimprovements/fordervalleylinkroad</p> <p>Forder Valley Interchange (FVI):</p> <p>The scheme will improve and extend the substandard merge from Forder Valley (Leigham) Roundabout heading north on Forder Valley Road, and add a new lane heading south on the approach to the roundabout and on the roundabout itself. Pedestrian and cycling facilities will also be enhanced.</p> <p>The improvements will increase capacity and allow traffic to flow more smoothly, relieving congestion and queueing which at times currently extends back onto the roundabout circulatory and down the A38 westbound off-slip.</p> <p>Click on link below for further scheme proposals details:</p> <p>https://www.plymouth.gov.uk/parkingandtravel/transportplansandprojects/currenttransportprojects/fordervalleytransportimprovements/fordervalleyinterchange</p>			
<p>6</p>	<p>Alternative options considered and rejected:</p> <p>Do Nothing</p> <p>Plans for new homes and jobs in both the north and east of the city will increase pressure on the A386 and A38, particularly at its main junctions including Marsh Mills, Forder Valley Interchange and Manadon Roundabout. The option to not proceed with these schemes and associated TROs would mean journey times along Plymouth’s Northern and Eastern Corridors would continue to increase, resulting in large scale congestion, long delays and unreliable journey times for both general traffic and buses. This compromises the ability of the city and the region to achieve its growth plans and stifles economic activity.</p>			
<p>7</p>	<p>Financial implications and risks:</p> <p>The costs for the Traffic Regulation Order (TRO) and associated works are already allocated within the approved budgets on the Capital Programme for the Forder Valley Link Road and Forder Valley Interchange schemes.</p>			
<p>8</p>	<p>Is the decision a Key Decision? (please contact Democratic Support for further advice)</p>	<p>Yes</p>	<p>No</p> <p>x</p>	<p>Per the Constitution, a key decision is one which:</p> <p>in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total</p>

			<input checked="" type="checkbox"/>	in the case of revenue projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million
			<input checked="" type="checkbox"/>	is significant in terms of its effect on communities living or working in an area comprising two or more wards in the area of the local authority.
	If yes, date of publication of the notice in the Forward Plan of Key Decisions			
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:		n/a	
10	Please specify any direct environmental implications of the decision (carbon impact)		n/a	
Urgent decisions				
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the public?	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)
		No	<input checked="" type="checkbox"/>	(If no, go to section 13a)
12a	Reason for urgency:			
12b	Scrutiny Chair Signature:		Date	
	Scrutiny Committee name:			
	Print Name:			
Consultation				
13a	Are any other Cabinet members' portfolios affected by the decision?	Yes		
		No	<input checked="" type="checkbox"/>	(If no go to section 14)
13b	Which other Cabinet member's portfolio is affected by the decision?			

I3c	Date Cabinet member consulted		
I4	Has any Cabinet member declared a conflict of interest in relation to the decision?	Yes	If yes, please discuss with the Monitoring Officer
		No	
I5	Which Corporate Management Team member has been consulted?	Name	Anthony Payne
		Job title	Strategic Director for Place
		Date consulted	28/11/2022
Sign-off			
I6	Sign off codes from the relevant departments consulted:	Democratic Support (mandatory)	DS75 22/23
		Finance (mandatory)	pl.22.23.303.
		Legal (mandatory)	LS/39517/AC/29/11/22.
		Human Resources (if applicable)	N/A
		Corporate property (if applicable)	N/A
		Procurement (if applicable)	N/A
Appendices			
I7	Ref.	Title of appendix	
	A	Briefing report for publication	
	B	Equalities Impact Assessment	
Confidential/exempt information			
I8a	Do you need to include any confidential/exempt information?	Yes	If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box in I8b below. (Keep as much information as possible in the briefing report that will be in the public domain)
		No	
		Exemption Paragraph Number	

		1	2	3	4	5	6	7
I8b	Confidential/exempt briefing report title:							
Background Papers								
I9	<p>Please list all unpublished, background papers relevant to the decision in the table below.</p> <p>Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.</p>							
Title of background paper(s)		Exemption Paragraph Number						
		1	2	3	4	5	6	7
Cabinet Member Signature								
20	<p>I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.</p>							
Signature				Date of decision	01/12/2022			
Print Name	Councillor Jonathan Drear, Cabinet Member for Transport							

This page is intentionally left blank



FORDER VALLEY

1. INTRODUCTION

This report seeks delegated authority to implement amendments to The City of Plymouth (Traffic Regulation and Street Parking Places) (Consolidation) Order 2004 & The City of Plymouth (Traffic Movement and Speed Limit Regulations) (Consolidation) Order 2022 in association with the Forder Valley TRO.

2. TRAFFIC REGULATION ORDERS REQUIRED

2.1 The elements that need a Traffic Regulation Order are as follows:

30MPH Speed limit:

Blunts Lane from its junction with Forder Valley Road to its junction with Davy Road.

40MPH Speed Limit:

A3822 Platinum Parkway – from its junction with B3432 Novorossiysk Road to a point 417 metres west of the junction with Blunts Lane.

Clearway – No Stopping At Any Time:

Forder Valley Road – from its junction with Forder Valley (Leigham) Roundabout to its junction with B3432 Novorossiysk Road, for a length of 1193m.

A3822 Platinum Parkway – from its junction with B3432 Novorossiysk Road to a point 358 metres west of the junction with Blunts Lane.

Prohibition of 'U' turns:

Forder Valley Road (north bound) – 219 metres north of its junction with Forder Valley (Leigham) Roundabout

Forder Valley Road (north bound) – 316 metres north of its junction with Forder Valley (Leigham) Roundabout

Forder Valley Road (south bound) – 344 metres south of its junction with Novorossiysk Road

Forder Valley Road (west bound) – 157 metres west of its junction with Novorossiysk Road

Novorossiysk Road – 198 metres east of its junction with Forder Valley Road

A3822 Platinum Parkway – 36 metres west of its junction with Blunts Lane

A3822 Platinum Parkway – 456 metres west of its junction with Blunts Lane

No right turn:

Wilburt Road – Wilburt Road at its junction with Forder Valley Road

3. STATUTORY CONSULTATION

Proposals

The proposals for the Forder Valley Scheme TRO were advertised on street, in the Herald and on the Plymouth City Council website on 2nd November 2022. Details of the proposals were sent to the Councillors representing the affected wards and statutory consultees on 28th October 2022.

There have been 0 representations received relating to the proposals included in the Traffic Regulation Order.

4. RECOMMENDATION

It is recommended to proceed with original proposals as advertised and make the Traffic Regulation Order


5. LEGAL CONSIDERATIONS

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When considering whether to make a traffic order it is the Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 (as amended) that sets out that it is the duty of a local authority, so far as practicable subject to certain matters, to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in and around Plymouth and provide for suitable and adequate associated parking facilities.

EQUALITY IMPACT ASSESSMENT – FORDER VALLEY TRANSPORT IMPROVEMENTS

SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): This is the person completing the EIA template.	Katrice Deves	Department and service:	Strategic Planning and Infrastructure, Place	Date of assessment:	30 November 2022
Lead Officer: Please note that a Head of Service, Service Director, or Strategic Director must approve the EIA.	Philip Heseltine Head of Transport	Signature:		Approval date:	30 November 2022
Overview:	<p>Forder Valley Link Road</p> <p><u>Aims:</u> Unlock sustainable growth by reducing current congestion and minimising the impact of additional trips on the highway network that will be generated from new developments in the area</p> <p><u>Objectives:</u></p> <ul style="list-style-type: none"> • To reduce congestion by providing additional network capacity for all users, thereby improving journey times on the A386 corridor and improving access to Derriford from the east; • To support economic development by providing transport infrastructure to support the planned growth in the Derriford and Seaton area; • To promote public transport use by providing bus priority throughout the corridor and improving public transport connectivity from the east; • To encourage use of sustainable travel models by providing an off-highway cycling and pedestrian link between Forder Valley Interchange and Derriford, through to Derriford Community Park and Glacis Park on the west side of the A386. <p>Forder Valley Interchange</p> <p><u>Aims:</u> The Forder Valley Interchange scheme aims to unlock sustainable growth by reducing current congestion and minimising the impact of additional trips on the highway network that will be generated from new developments in the area. The scheme aims to improve journey times and reliability by increasing capacity through localised widening on Forder Valley Road and Forder Valley Interchange and enhancing the pedestrian and cycling facilities. The scheme also aims to relieve queuing on the Forder Valley Interchange circulatory and the A38 trunk road network.</p> <p><u>Objectives:</u></p>				

	<ul style="list-style-type: none"> • Reduce congestion by providing additional transport capacity through localised widening on Forder Valley Road and Forder Valley Interchange. • Improve traffic flow by extending the substandard merge area on Forder Valley Road northbound from Forder Valley Interchange. • Support economic development by providing transport infrastructure to support the planned growth in the Derriford and Seaton areas. • Improve accessibility to employment, education and leisure facilities in the Derriford and Seaton areas particularly by bus and active modes through connecting to the new proposed Forder Valley Link Road. • Encourage use of walking and cycling by upgrading the off-road facility on Forder Valley Road.
Decision required:	<p>A number of Traffic Regulation Orders (TROs) have been advertised for the schemes. They include:</p> <ul style="list-style-type: none"> • A 40mph speed limit for the new link road (the A3822 Platinum Parkway) • An extension of the ‘clearway’ (no stopping at any time) restriction to include Forder Valley Road and the Platinum Parkway • ‘No u-turn’ restrictions between sections of the central reserve on Forder Valley Road, Novorossiysk Road and the Platinum Parkway • A new ‘no right turn’ restriction from Wilburt Road onto Forder Valley Road, due to the new central reserve (drivers wanting to travel northbound on Forder Valley Road can turn left out of Wilburt Road and route around Leigham Roundabout) • A permanent reduction in the speed limit on Blunts Lane from the national speed limit to 30mph. (The speed limit has been 30mph throughout the works and will remain in place to ensure safe ongoing access for residents, businesses and allotment owners) <p>Consultation has been undertaken, call in has expired and the TROs should now proceed.</p>

SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts: Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?	Yes		No	X
Potential internal impacts: Does the proposal have the potential to negatively impact Plymouth City Council employees?	Yes		No	X
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section two)	Yes		No	X

If you do not agree that a full equality impact assessment is required, please set out your justification for why not.

SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

Protected characteristics (Equality Act, 2010)	Evidence and information (e.g. data and consultation feedback)	Adverse impact	Mitigation activities	Timescale and responsible department
Age	<p>All data is from the 2011 Census except for age and sex which has been updated with 2021 data. Data will be updated with the 2021 Census data as it becomes available.</p> <p>Plymouth</p> <ul style="list-style-type: none"> • 16.4 per cent of people in Plymouth are children aged under 15. • 65.1 per cent are adults aged 15 to 64. • 18.5 percent are adults aged 65 and over. • 2.4 percent of the resident population are 85 and over. <p>South West</p> <ul style="list-style-type: none"> • 15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64. • 22.3 per cent are aged 65 and over. <p>England</p> <ul style="list-style-type: none"> • 17.4 per cent of people are aged 0 to 14. • 64.2 per cent of people are aged 15 to 64. 	The scheme is not anticipated to have any adverse impact on specific age groups.	A reduction in the speed limit on Blunts Lane will make the lane safer for all age groups.	2022/23 Head of Transport

	<ul style="list-style-type: none"> 18.4 per cent of people are aged 65 and over. <p>(Data sourced from the 2021 Census)</p>			
Disability	10 per cent of our population have their day-to-day activities limited a lot by a long-term health problem or disability (2011 Census).	The scheme is not anticipated to have any adverse impact on specific disability groups.	Crossings and other facilities will be provided to support the visually and mobility impaired.	2022/23 Head of Transport
Gender reassignment	<p>There are no official estimates for gender reassignment at either national or local level (awaiting 2021 Census data).</p> <p>However, in a study funded by the Home Office, the Gender Identity Research and Education Society (GIREs) estimate that between 300,000 and 500,000 people aged 16 or over in the UK are experiencing some degree of gender variance.</p>	The scheme is not anticipated to have any adverse impact on gender reassignment.	N/A	N/A
Marriage and civil partnership	<p>There were 234,795 marriages in England and Wales in 2018.</p> <p>In 2020, there were 7,566 opposite-sex civil partnerships formed in England and Wales, of which 7,208 were registered in England and 358 were registered in Wales.</p> <p>There were 785 civil partnerships formed between same-sex couples in England and Wales in 2020, of which 745 were registered in England and 40 were registered in Wales.</p>	The scheme is not anticipated to have any adverse impact on marriage and civil partnerships.	N/A	N/A
Pregnancy and maternity	There were 640,370 live births in England and Wales in 2019, a decrease of 2.5 per cent since 2018. The mid-year 2019 population estimates show that there were 2,590 births in Plymouth.	The scheme is not anticipated to have any adverse impact on pregnancy or maternity.	The scheme will improve journey times and reliability of journeys to health care facilities at Derriford Hospital.	2022/23 Head of Transport

	The total fertility rate (TFR) for England and Wales decreased from 1.70 children per woman in 2018 to 1.65 children per woman in 2019.			
Race	<p>92.9 per cent of Plymouth's population identify themselves as White British. 7.1 per cent identify themselves as Black, Asian or Minority Ethnic.</p> <p>Census data suggests at least 43 main languages are spoken in the city, showing Polish, Chinese and Kurdish as the top three (2011 Census).</p>	The scheme is not anticipated to have any adverse impact on race.	N/A	N/A
Religion or belief	<p>Christianity is the biggest faith in the city with more than 58 per cent of the population (148,917). 32.9 per cent (84,326) of the Plymouth population stated they had no religion (2011 Census).</p> <p>Those who identified as Muslim were just under 1 per cent while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2011 Census).</p>	The scheme is not anticipated to have any adverse impact on religion or belief.	N/A	N/A
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).	The scheme is not anticipated to have any adverse impact on sex.	N/A	N/A
Sexual orientation	There is no precise local data on sexual orientation in Plymouth (awaiting 2021 Census data).	The scheme is not anticipated to have any adverse impact on sexual orientation.	N/A	N/A

SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	Mitigation Actions	Timescale and responsible department
	It is not anticipated that people's human rights will be impacted by the scheme.	N/A	N/A

SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Celebrate diversity and ensure that Plymouth is a welcoming city.	The scheme is not anticipated to impact diversity.	N/A	N/A
Pay equality for women, and staff with disabilities in our workforce.	The scheme is not anticipated to impact equality for women, and staff with disabilities in our workforce.	N/A	N/A
Supporting our workforce through the implementation of Our People Strategy 2020 – 2024	The scheme is not anticipated to impact implementation of Our People Strategy.	N/A	N/A
Supporting victims of hate crime so they feel confident to report incidents, and working with, and through our partner organisations to achieve positive outcomes.	The scheme is not anticipated to impact victims of hate crime.	N/A	N/A
Plymouth is a city where people from different backgrounds get along well.	The scheme is not anticipated to impact people from different backgrounds.	The scheme will help provide improved connectivity between neighbouring areas.	2022/23 Head of Transport